

Welfare Transition
(Program Name)

Purpose:

In October of 1996 two Acts (one Federal and one State) went into law that dramatically changed welfare and welfare work programs in the state of Florida. The October 1996 Federal Act: The Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA), Public Law 104-193, eliminated the open-ended federal entitlement program, Aid to Families with Dependent Children (AFDC), and replaced it with the Temporary Assistance for Needy Families (TANF) welfare program. The TANF program changed the nation's welfare system from the receipt of cash assistance as an entitlement to one that requires work in exchange for time-limited assistance.

The October 1996 State Act: The Work and Gain Economic Self-Sufficiency (WAGES) Act was developed to implement the requirements of TANF and to emphasize work, self-sufficiency, and personal responsibility as well as time-limited assistance. The WAGES program initially provided for child care, transportation, and other support services to enable welfare recipients to find and retain employment. The program was later expanded to provide up-front diversion services to potential applicants who might only need one-time or short-term assistance.

In October of 2000, the Florida Workforce Innovation Act, Senate Bill 2050, was passed. It substantially redefined Florida's welfare delivery system by replacing the former WAGES program with the Welfare Transition (WT) program. This legislation also consolidated and streamlined the state workforce and welfare support services programs under one board, Workforce Florida, Inc. (WFI) and created the Agency for Workforce Innovation (AWI).

AWI provides administrative and program guidance for the newly merged workforce and welfare support delivery system and is the administrative and fiscal entity for Workforce Florida, Inc.

Senate Bill 2050 also merged the 24 local WAGES Coalitions and 24 Workforce Development Boards to 24 Regional Workforce Boards. These 24 Boards are now responsible for the delivery of workforce, welfare, and employment support services to be provided and coordinated via the local One-Stop centers. These legislative changes and restructuring of Florida's Welfare program are defined in Florida Statutes, Chapter 414, Family Self-Sufficiency, and Chapter 445, Workforce Innovation.

The goal of Florida's Welfare Transition program is to emphasize work, self-sufficiency, and personal responsibility; and to enable welfare recipients to move from welfare to work. To accomplish this goal, the Florida legislature, using federal and state funding and mandates, has developed a strong support structure to deliver needed services. This structure includes the following programs and services: child care and transportation assistance; substance and mental health treatment; child support

enforcement programs; diversion programs to reduce domestic violence and child abuse; up-front diversion services to prevent families from going on welfare with one-time and emergency funding and services; relocation assistance; severance payments; and job training and employment assistance programs

Highlights/ Accomplishments:

A glance at the end of the year Red and Green reports show that 2001-2002 had two less areas in the red under the Welfare Transition Program as the previous year. These were both in the Welfare Return Rate. This is encouraging in light of the economic downturn of the year.

Best Practices for improving Participation were provided by the two top ranking RWBs of the state - Region 1 and Region 10. The Best Practices can be found on the AWI website at: <http://www.floridajobs.org/pdg/best/Default.htm>.

Diversion Services - Florida's two primary programs developed to divert families at risk of welfare dependency:

1. Relocation - In 2001-2002, 653 participants were provided relocation services, a 48 percent decrease from the previous year. Relocation is used mostly for abuse situations and lack of suitable employment in an area.
2. Up-Front Diversion - non-recurrent, short-term benefits designed to deal with a specific crisis or episode of need and designed to help keep families off of TANF. In 2000-2001, 2401 families made this choice, while in the 2001-2002 program year, 3419 families opted for this type of help rather than welfare dependency, an increase of 42 percent.

Transitional Services - Florida's method to target those who left the Welfare Transition caseload due to employment - the focus is job retention. The number of individual participants who received transitional services in 2001-2002 program year was 23,598.

Challenges/ Barriers:

Caseloads have increased over the past year due to the weakened economy and a major cut in funding for this current year has created a challenge for Florida to provide the same level of services to an increasing number of people. Regions that have opted to have integrated OSMIS training will have staff who have learned about the services provided by other programs and can use this knowledge to refer their participants to these programs for support services and training. Additionally, the integrated case management system will allow staff to track the participant's services in all programs.

The number of deferrals, those referred by DCF but not required to participate due to good cause, has remained fairly constant hovering around 5000 for the past year. This remains a challenge since temporary deferrals are not exempted from the Participation

Rate. Boards are using on-site medical services/personnel and/or specialized Career Consultants to determine possible activities for the temporarily medically deferred. Boards assign home schooling, distance learning and/or correspondence training with local training providers to deferred participants.

Future Goals/ Strategies:

The major goal for Welfare Transition is to increase Participation Rate to 50 percent plus in preparation for TANF Reauthorization despite the fact that Florida is still benefiting from the Welfare Reduction Credit.

Strategy - Staff from the 24 Regional Workforce Boards have been trained on countable activities, the House and Senate TANF Reauthorization Proposals, and best practices from around the state.

Additionally, to help all regions achieve their goals, suggestions for improvement on the Red and Green report can be found at www.floridajobs.org

Agency for Workforce Innovation - Annual Program Expenditures				
FY 2001-02 (July 1, 2001 to June 30, 2002)				
WTP State Projects				
Contracts	Total Available Funds	Total Expenditures	Total Direct Client Services (DCS)	% DCS
Employer Awareness	2,889,999	2,853,742	2,679,683	93.9%
Take Stock in Children	174,500	87,250	0	0.0%
Youth Summit	185,000	185,000	185,000	100.0%
Hi Tech Corridor	66,667	66,667	66,667	100.0%
Univ. W. Florida/First Jobs Institute	200,000	135,000	135,000	100.0%
Performance Incentives	2,300,000	1,531,708	1,494,005	97.5%
Career Advancement & Retention	3,863,356	2,242,804	2,089,566	93.2%
Supplemental CARC	3,752,700	3,435,964	3,363,198	97.9%
Youth Offender - Reentry	232,640	178,872	178,872	100.0%
Youth Offender - Supplemental	1,718,130	1,534,121	1,462,691	95.3%
One Stop System Tracking	2,967,296	1,788,578	1,788,578	100.0%
Economic Tool Kit	9,993,707	4,928,733	4,928,733	100.0%
FETPIP	73,820	45,383	45,383	100.0%
Non- Custodial Parent	750,000	536,044	488,759	91.2%
Community Mental Health	1,395,214	1,395,214	1,342,046	96.2%
Passport to Economic Progress	3,222,500	983,919	827,810	84.1%
Workforce Information Systems	9,708,271	7,420,579	7,420,579	100.0%
Jobs for Florida Graduates	332,000	0	0	0.0%
Responsible Fatherhood	500,000	0	0	0.0%
AWI Management/Administration	3,311,214	3,187,431	0	0.0%
WFI Board Operations	1,000,000	1,000,000	0	0.0%
Total WTP State Level Funds	48,637,014	33,537,009	28,496,570	85.0%
TOTAL STATE	83,651,523	57,713,360	49,206,607	85.3%

Program Allocations & Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Regional Allocations

RWB	Prior Year Certified Forward Expenditures	Welfare Transition Allocation	Total Available Welfare Transition Funds	Total Welfare Transition Expenditures	Total Direct Client Services (DCS)	Administrative Expenditures	% DCS
1	402,179	3,885,424	4,287,603	3,949,751	3,586,457	363,294	90.8%
2	51,556	1,387,157	1,438,713	1,360,664	1,231,535	129,129	90.5%
3	275,214	1,573,799	1,849,013	1,735,965	1,569,466	166,499	90.4%
4	805,575	2,497,964	3,303,539	3,277,041	3,147,971	129,070	96.1%
5	520,619	4,217,022	4,737,641	4,050,555	3,758,504	292,051	92.8%
6	0	2,182,717	2,182,717	1,688,616	1,574,595	114,021	93.2%
7	1,018,855	2,419,013	3,437,868	3,404,424	3,168,524	235,900	93.1%
8	545,667	7,983,487	8,529,154	8,529,154	8,159,072	370,082	95.7%
9	416,217	3,917,931	4,334,148	4,016,018	3,636,072	379,946	90.5%
10	1,116,721	5,222,755	6,339,476	6,213,105	5,806,735	406,370	93.5%
11	313,106	3,447,767	3,760,873	3,550,072	3,198,004	352,068	90.1%
12	63,000	10,035,494	10,098,494	10,098,494	9,279,031	819,463	91.9%
13	410,012	3,212,077	3,622,089	3,406,417	3,062,464	343,953	89.9%
14	362,855	6,899,124	7,261,979	5,322,314	5,072,811	249,503	95.3%
15	513,912	8,795,046	9,308,958	8,539,151	8,091,615	447,536	94.8%
16	348,527	3,155,717	3,504,244	2,943,131	2,748,201	194,930	93.4%
17	411,235	4,504,709	4,915,944	4,384,923	4,091,867	293,056	93.3%
18	509,807	2,562,483	3,072,290	2,907,885	2,638,910	268,975	90.8%
19	3,217	1,508,425	1,511,642	1,509,775	1,385,391	124,384	91.8%
20	832,354	3,916,021	4,748,375	4,134,079	3,863,524	270,555	93.5%
21	923,668	5,894,426	6,818,094	6,791,664	6,439,626	352,038	94.8%
22	922,959	9,016,769	9,939,728	9,939,728	9,299,062	640,666	93.6%
23	9,335,809	50,588,312	59,924,121	53,319,958	50,123,197	3,196,761	94.0%
24	717,017	4,411,276	5,128,293	4,938,902	4,619,593	319,309	93.5%
Total	20,820,081	153,234,915	174,054,996	160,011,786	149,552,227	10,459,559	93.5%

Source: Agency for Workforce Innovation

Case Management Program Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Pass Through Funds by Cost Categories

RWB	CME (NEC)	CME - R	CME-UD	CME-CAS	Total CME
1	1,383,267	6,636	378,181	0	1,768,084
2	448,799	125,399	59,400	26,399	659,997
3	620,965	0	0	0	620,965
4	650,302	4,508	0	5,511	660,321
5	1,365,740	0	67,427	0	1,433,167
6	51,793	7,264	4,662	7,624	71,343
7	1,770,631	0	0	0	1,770,631
8	2,630,192	239,108	119,554	239,108	3,227,962
9	2,485,093	0	0	0	2,485,093
10	3,539,277	0	0	0	3,539,277
11	1,429,459	10,932	161,069	64,428	1,665,888
12	6,318,891	0	0	0	6,318,891
13	2,409,342	0	0	0	2,409,342
14	1,939,371	0	0	0	1,939,371
15	4,655,589	0	11,453	0	4,667,042
16	1,429,147	32,168	111,326	15,966	1,588,607
17	1,009,952	0	118,492	0	1,128,444
18	1,005,045	0	0	0	1,005,045
19	116,461	85,495	84,980	85,616	372,552
20	972,985	0	0	0	972,985
21	4,448,026	0	0	0	4,448,026
22	3,775,324	45,634	45,634	45,634	3,912,226
23	38,303,239	0	0	0	38,303,239
24	872,315	164,850	233,603	123,019	1,393,787
Total	83,631,205	721,994	1,395,781	613,305	86,362,285

Source: Agency for Workforce Innovation

Program Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Pass Through Funds by Cost Categories

Support Services	Child Care	Transportation	Ed/Training	Trans Ed/Training CC
112,236	783	542,265	226,024	0
43,021	34	175,224	65,605	0
280,027	46,011	107,590	160,958	793
223,790	5,788	252,210	339,740	0
382,828	956	443,502	93,897	0
30,879	34,016	168,912	282,214	52,350
16,722	0	258,701	118,777	0
794,375	0	647,688	181,001	42,445
229,489	0	512,236	23,869	0
203,719	0	259,639	180,909	0
373,111	0	84,230	236,662	9
370,389	9,000	409,530	437,461	6,708
611	1,167	13,866	60,778	0
1,344,315	954	204,380	798,569	900
457,752	1,213	66,129	564,053	0
41,039	0	19,371	371,358	1,152
174,506	0	290,179	1,072,627	0
129,337	18,060	127,067	493,228	0
3,209	11,018	0	188,922	0
562,390	28,311	245,037	645,642	19,531
111,860	0	168,371	338,112	0
1,201,522	27,154	257,183	431,425	0
3,067,628	0	495,600	2,734,473	0
298,553	10,500	715,319	606,973	0
10,453,308	194,965	6,464,229	10,653,277	123,888
Source: Agency for Workforce Innovation				

Program Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Pass Through Funds by Cost Categories

RWB	Trans Ed/Training Support Services	Teen Pregnancy Prevention	Two Parent Family
1	0	904,030	0
2	0	32,641	0
3	22,157	195,849	0
4	9,630	1,454,873	0
5	12,240	270,198	0
6	33,216	96,397	4,698
7	7,225	777,473	0
8	254,668	1,111,060	0
9	1,087	297,380	0
10	0	970,093	0
11	23,926	312,165	0
12	0	713,712	0
13	90,138	462,462	0
14	6,208	440,248	337,596
15	8,887	1,071,555	0
16	2,721	367,278	0
17	0	569,812	0
18	0	345,859	0
19	3,888	628,634	6,676
20	97,429	767,768	0
21	228,446	4,947	0
22	0	505,540	221,447
23	0	780,571	0
24	2,211	1,211,422	113,678
Total	804,077	14,291,967	684,095

Source: Agency for Workforce Innovation

Program Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Pass Through Funds by Cost Categories

RWB	Pre-Paid Scholar	IDA Exp	Post Employment Retention	Diversion Exp
1	0	0	25,036	0
2	0	0	79,388	118,506
3	0	0	0	10,535
4	0	0	107,404	0
5	0	0	765,792	38,548
6	7,624	16,385	597,968	11,042
7	0	0	0	0
8	0	0	478,217	119,554
9	0	0	0	0
10	0	0	36,000	0
11	0	0	195,779	129,505
12	0	0	41,187	0
13	0	0	0	0
14	0	0	0	0
15	0	0	1,187,187	19,622
16	20,415	0	101,995	21
17	97,735	10,000	669,214	72,238
18	0	0	490,077	0
19	0	0	110,529	0
20	0	0	322,288	59,619
21	0	0	834,797	0
22	0	0	752,918	807,141
23	0	0	0	281,286
24	0	0	49,325	0
Total	125,774	26,385	6,845,101	1,667,617

Source: Agency for Workforce Innovation

Program Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Pass Through Funds by Cost Categories

RWB	Work Subsidies	Job Access/RC	Systems	Unemployed Participant Transportation
1	0	0	0	7,999
2	0	0	0	57,119
3	39,872	0	19,409	65,300
4	0	0	0	94,215
5	54,163	0	263,213	0
6	91,183	21,826	54,542	0
7	0	0	208,365	10,630
8	0	921,117	379,495	1,490
9	0	0	35,783	51,135
10	128,678	0	400,201	88,219
11	304	237	64,036	112,152
12	13,306	0	0	958,847
13	0	0	0	24,100
14	270	0	0	0
15	12,259	0	10,080	25,836
16	0	0	206,924	27,320
17	0	0	7,112	0
18	30,237	0	0	0
19	0	0	4,312	55,651
20	23,069	0	23,773	95,682
21	40,329	0	264,738	0
22	0	1,178,760	0	3,746
23	0	0	0	4,460,400
24	22,649	0	138,713	56,463
Total	456,319	2,121,940	2,080,696	6,196,304

Source: Agency for Workforce Innovation

Program Expenditures
FY 2001-02 (July 1, 2001 to June 30, 2002)
Welfare Transition Pass Through Funds by Cost Categories

RWB	Total Sub Category Costs (from previous pages)	Administration	Total	% Expended on Administration
1	3,586,457	363,294	3,949,751	9.2%
2	1,231,535	129,129	1,360,664	9.5%
3	1,569,466	166,499	1,735,965	9.6%
4	3,147,971	129,070	3,277,041	3.9%
5	3,758,504	292,051	4,050,555	7.2%
6	1,574,595	114,021	1,688,616	6.8%
7	3,168,524	235,900	3,404,424	6.9%
8	8,159,072	370,082	8,529,154	4.3%
9	3,636,072	379,946	4,016,018	9.5%
10	5,806,735	406,370	6,213,105	6.5%
11	3,198,004	352,068	3,550,072	9.9%
12	9,279,031	819,463	10,098,494	8.1%
13	3,062,464	343,953	3,406,417	10.1%
14	5,072,811	249,503	5,322,314	4.7%
15	8,091,615	447,536	8,539,151	5.2%
16	2,748,201	194,930	2,943,131	6.6%
17	4,091,867	293,056	4,384,923	6.7%
18	2,638,910	268,975	2,907,885	9.2%
19	1,385,391	124,384	1,509,775	8.2%
20	3,863,524	270,555	4,134,079	6.5%
21	6,439,626	352,038	6,791,664	5.2%
22	9,299,062	640,666	9,939,728	6.4%
23	50,123,197	3,196,761	53,319,958	6.0%
24	4,619,593	319,309	4,938,902	6.5%
Total	149,552,227	10,459,559	160,011,786	6.5%

Source: Agency for Workforce Innovation

WELFARE TRANSITION ENTERED EMPLOYMENT RATE					WELFARE TRANSITION WAGE AS % OF LLSIL FOR FAMILY OF 3**			
RWB	EMPLOYED	EXITS	Goal	ENTERING EMPLOYMENT RATE	Goal	LLSIL	AVG. HOURLY WAGE	WAGE RATE
1	711	3,198	27.50%	22.2%	68%	\$9.62	\$ 6.28	65.28%
2	304	1,072	27.50%	28.4%	68%	\$9.81	\$ 6.37	64.93%
3	180	859	27.50%	21.0%	68%	\$9.37	\$ 6.24	66.60%
4	383	1,303	27.50%	29.4%	68%	\$9.75	\$ 6.30	64.62%
5	687	2,640	27.50%	26.0%	68%	\$10.04	\$ 6.54	65.14%
6	277	1,127	27.50%	24.6%	68%	\$9.64	\$ 6.24	64.73%
7	304	1,361	27.50%	22.3%	68%	\$9.49	\$ 6.31	66.49%
8	1,437	5,791	27.50%	24.8%	68%	\$10.04	\$ 7.17	71.41%
9	632	2,490	27.50%	25.4%	68%	\$9.83	\$ 6.58	66.94%
10	911	3,154	27.50%	28.9%	68%	\$9.68	\$ 6.61	68.29%
11	761	2,816	27.50%	27.0%	68%	\$9.89	\$ 6.78	68.55%
12	3,819	12,818	27.50%	29.8%	68%	\$10.21	\$ 7.22	70.71%
13	596	2,165	27.50%	27.5%	68%	\$10.14	\$ 6.94	68.44%
14	1,648	6,854	27.50%	24.0%	68%	\$10.74	\$ 7.37	68.62%
15	974	4,004	27.50%	24.3%	68%	\$10.44	\$ 7.37	70.59%
16	493	2,406	27.50%	20.5%	68%	\$9.82	\$ 6.86	69.86%
17	612	3,436	27.50%	17.8%	68%	\$9.83	\$ 6.86	69.79%
18	540	1,845	27.50%	29.3%	68%	\$10.49	\$ 7.38	70.35%
19	225	905	27.50%	24.9%	68%	\$9.71	\$ 6.60	67.97%
20	708	2,479	27.50%	28.6%	68%	\$9.99	\$ 7.17	71.77%
21	1,098	4,399	27.50%	25.0%	68%	\$10.63	\$ 7.27	68.39%
22	2,123	7,722	27.50%	27.5%	68%	\$10.95	\$ 7.44	67.95%
23	7,730	30,260	27.50%	25.5%	68%	\$11.02	\$ 7.08	64.25%
24	602	2,013	27.50%	29.9%	68%	\$10.20	\$ 7.44	72.94%
STW	27,755	107,117	27.50%	25.9%	68%	\$10.35	\$ 7.04	68.02%

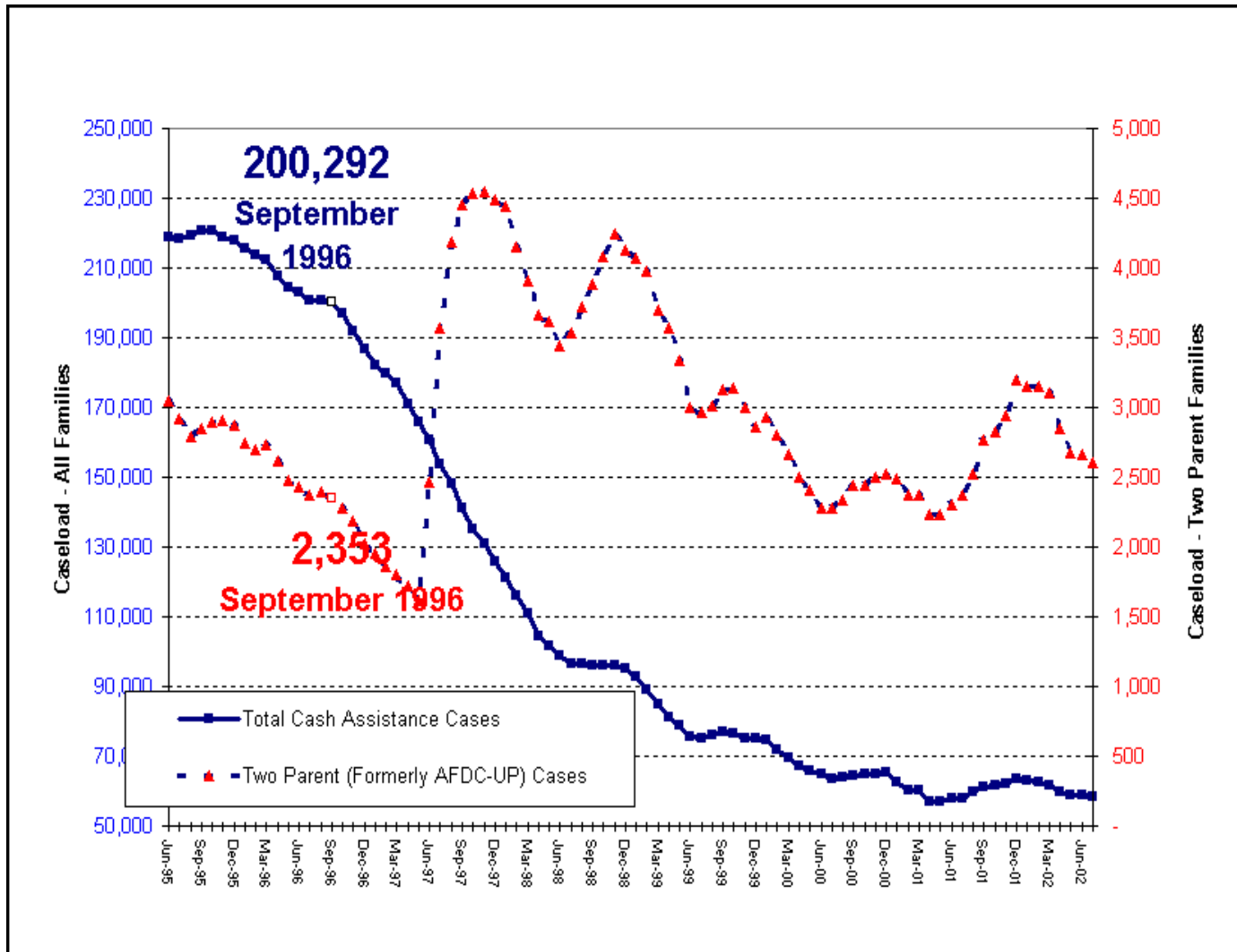
Source: Agency for Workforce Innovation

WELFARE TRANSITION RETURN RATE

RWB	# Entries with Previous Employment	New Entries	Goal	Return Rate
1	405	3,092	16%	13.1%
2	164	1,101	16%	14.9%
3	96	846	16%	11.3%
4	202	1,264	16%	16.0%
5	461	2,574	16%	17.9%
6	196	1,108	16%	17.7%
7	210	1,408	16%	14.9%
8	924	6,165	16%	15.0%
9	411	2,628	16%	15.6%
10	489	3,174	16%	15.4%
11	392	2,843	16%	13.8%
12	1,917	13,381	16%	14.3%
13	323	2,191	16%	14.7%
14	1,058	6,873	16%	15.4%
15	521	4,104	16%	12.7%
16	312	2,430	16%	12.8%
17	362	3,283	16%	11.0%
18	323	1,918	16%	16.8%
19	103	876	16%	11.8%
20	380	2,442	16%	15.6%
21	647	4,574	16%	14.1%
22	1,041	8,036	16%	13.0%
23	3,926	30,142	16%	13.0%
24	330	2,009	16%	16.4%
STW	15,193	108,462	16%	14.0%

Source: Agency for Workforce Innovation

CASELOAD TRENDS



**TWO PARENT
CASES**

**July 2002
2,599**

ALL CASES

**July 2002
58,525**

Monthly Flash Report - Caseload Data

Report Month for Cash Assistance Caseload Data: July 2002

Note: This report shows cash assistance caseload data for the indicated month.

Indicator	Baseline Month (Sept 96)	Report Month (June 02)	Report Month (July 2002)	Difference From Baseline	Percentage Change	Comments
Total Number of Cash Assistance Families Containing an Adult	152,436	23,997	23,988	(128,448)	-84%	This indicator shows the number of families containing an adult. This number closely corresponds to the number of families subject to time limits
Total Number of Families Receiving Cash Assistance	200,292	58,877	58,525	(141,767)	-71%	The total number of families receiving cash assistance in Florida.
Total Number of Two Parent Families Receiving Assistance	2,353	2,657	2,599	246	10%	The total number of two parent families (formerly AFDC-UP). This is also included in the total above.
Total Number of People Receiving Cash Assistance	531,485	125,251	124,579	(406,906)	-77%	The total people in the families who receive cash assistance. This figure includes both children and adults.
Total Number of Adults Receiving Cash Assistance	155,071	25,967	25,895	(129,176)	-83%	The number of adults receiving cash assistance.
First of Month Cash Assistance Payroll	\$48,731,324	\$14,953,040	\$14,903,049	(\$33,828,275)	-69%	This is the value of cash assistance authorized for the first of the month.
Supplemental Payrolls (estimated)	\$4,616,290	\$3,289,604	\$3,631,137	(\$985,153)	-21%	This is the estimated value of supplemental payrolls that occur throughout the month. Based on most recent estimating conference.
		<i>(Actual)</i>	<i>(Estimated)</i>			
Total cash assistance expenditures.	\$53,347,614	\$18,242,644	\$18,534,186	(\$34,813,428)	-65%	This is the sum of the regular and supplemental payrolls.

Source: Florida Department of Children and Families Economic Self-Sufficiency Program